



John R. Kasich, Governor  
Mary Taylor, Lt. Governor  
Craig W. Butler, Director

**CERTIFIED MAIL**

DEC 24 2014

The Honorable Jim Carmichael  
President, Board of Directors  
Stark-Tuscarawas-Wayne Joint  
Solid Waste Management District  
428 West Liberty Street  
Wooster, OH 44691

**Re: Stark-Tuscarawas-Wayne SWMD  
Long Term Planning for Reg Entity  
Approval or Acknowledgement  
Solid Waste Management Planning  
Tuscarawas County  
SWMD376**

The Honorable Scott Wiggam  
Chairperson, Policy Committee  
Stark-Tuscarawas-Wayne Joint  
Solid Waste Management District  
428 West Liberty Street  
Wooster, OH 44691

**Subject: Ohio Revised Code Section 3734.55(C)(1) Stark-Tuscarawas-Wayne  
Joint Solid Waste Management District Solid Waste Management Plan Approval**

Dear Commissioner Carmichael and Commissioner Wiggam:

The Director of the Ohio Environmental Protection Agency (Director) has reviewed and approved the ratified draft solid waste management plan update (Plan) for the Stark-Tuscarawas-Wayne Joint Solid Waste Management District (District). Director's Final Findings and Orders approving the Plan are enclosed with this letter. Attachment 1 is a summary of the implementation schedule that was derived from the District's Plan.

The District should proceed to implement its approved Plan in accordance with the implementation schedule and timeline contained in the approved Plan and in Attachment 1 to the enclosed Director's Final Findings and Orders. Please be advised that Ohio Revised Code (ORC) Section 3734.55(C)(4) also requires the Policy Committee to "...annually review implementation of the approved plan... and report its findings and recommendations regarding implementation to the board of county commissioners or board of directors of the district."



OHIO E.P.A.

DEC 24 2014

INTER-AGENCY DIRECTOR'S JOURNAL

BEFORE THE

# OHIO ENVIRONMENTAL PROTECTION AGENCY

In the matter of:

Stark-Tuscarawas-Wayne Joint	:	Director's Final
Solid Waste Management District	:	Findings and Orders
9918 Wilkshire Blvd, NE	:	
Bolivar, Ohio 44612	:	

## I. JURISDICTION

These Director's Final Findings and Orders (Orders) are issued to the Stark-Tuscarawas-Wayne Joint Solid Waste Management District (District), pursuant to the authority vested in the Director of the Ohio Environmental Protection Agency (Ohio EPA) under Ohio Revised Code (ORC) Section 3734.55(C).

## II. PARTIES

These Orders shall be binding upon the District.

## III. DEFINITIONS

Unless otherwise stated, all terms used in these Orders shall have the same meanings as defined in ORC Chapter 3734 and the rules promulgated thereunder.

## IV. FINDINGS

The director of Ohio EPA has determined the following findings:

1. Pursuant to ORC Section 3734.56, the policy committee of a solid waste management district (SWMD) with an approved solid waste management plan that contains a planning period of less than fifteen years is required to submit an amended solid waste management plan that complies with the requirements in Divisions (A), (B), (D), and (E)(1) of ORC Section 3734.53 to the director of Ohio EPA on or before the third year anniversary of the date the existing solid waste management plan was approved.
2. The District's existing solid waste management plan was approved on January 27, 2011 and covers a planning period of less than fifteen years. The District's draft amended solid waste management plan was due to Ohio EPA on January 27, 2014.

3. On September 27, 2013, Ohio EPA received a draft amended solid waste management plan from the District's Policy Committee.
4. Pursuant to ORC Section 3734.55, the director of Ohio EPA is required to provide the policy committee of a SWMD with a written, nonbinding advisory opinion regarding a draft solid waste management plan and any recommended changes to it that the director considers necessary to effect its approval.
5. On November 12, 2013, Ohio EPA mailed a written, nonbinding advisory opinion concerning the draft amended solid waste management plan received on September 27, 2013 to the District's Policy Committee.
6. Pursuant to ORC Section 3734.55, the policy committee of a SWMD is required to submit a draft solid waste management plan that was ratified in accordance with the criteria established in Division (B) of ORC Section 3734.55 to the director of Ohio EPA to be reviewed for compliance with Divisions (A), (B), (D), and (E)(1) of ORC Section 3734.53.
7. On October 7, 2014, Ohio EPA received a ratified, draft, amended solid waste management plan from the District's Policy Committee.
8. The director has determined that the District's ratified, draft, amended solid waste management plan is in compliance with Divisions (A), (B), (D), and (E)(1) of Section 3734.53 of the ORC.

#### **V. ORDERS**

1. The District's ratified, draft, amended plan that was received by Ohio EPA on October 7, 2014 is hereby approved.
2. The District shall proceed to implement its approved solid waste management plan in accordance with the strategies, programs, and activities described in the ratified, draft, amended solid waste management plan and contained in the implementation schedule included as Attachment 1 to these Orders.

#### VI. OTHER APPLICABLE LAWS

All actions required to be taken pursuant to these Orders shall be undertaken in accordance with the requirements of all applicable local, state, and federal laws and regulations.

#### VII. RESERVATION OF RIGHTS

Nothing contained herein shall be construed to prevent Ohio EPA from seeking legal or equitable relief to enforce the terms of these Orders or from taking other administrative, legal, or equitable action as deemed appropriate and necessary, including seeking penalties against the District for noncompliance with these Orders.

Nothing contained herein shall be construed to prevent Ohio EPA from exercising its lawful authority to require the District to perform additional activities pursuant to ORC Chapter 3734 or any other applicable laws in the future. Nothing herein shall restrict the right of the District to raise any administrative, legal, or equitable claim or defense with respect to such further actions which Ohio EPA may seek to require of the District. Nothing in these Orders shall be construed to limit the authority of Ohio EPA to seek relief for violations which may occur.

#### VIII. EFFECTIVE DATE

The effective date of these Orders is the date these Orders were entered into the Ohio EPA Director's Journal.

**IT IS SO ORDERED:**

  
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Craig W. Butler, Director  
Ohio Environmental Protection Agency

**ATTACHMENT 1 TO THE FINDINGS AND ORDERS**  
**Summary of the Implementation Schedule for the**

**Stark-Tuscarawas-Wayne Joint Solid Waste Management District**

Several sections of the ratified, draft amended solid waste management plan update (Plan) submitted by the Solid Waste Management District or Authority identified above are considered to be part of the implementation schedule required in accordance with Ohio Revised Code Section 3734.53(A)(13). This attachment lists the elements that Ohio EPA understands to constitute the implementation schedule contained in the District's or Authority's Plan. These elements are listed in the table below.

**Implementation Schedule for Facilities, Strategies, Programs and Activities**

1. Elements of the Plan	2. According to the Plan, when will implementation of this strategy begin and end?	3. Which Goal will this strategy be used to demonstrate compliance with?
<b>Commercial/Industrial Sector TA and Education</b>		
8253 Commercial and Industrial Technical Assistance	Ongoing	Goal 3, 4
8249 Commercial and Industrial Waste Audits	Ongoing	Goal 3, 4
<b>Curbside Recycling, Non-subscription</b>		
8088 Stark County, Alliance City	Ongoing	Goal 1, 2
8089 Stark County, Canton City	Ongoing	Goal 1, 2
8895 Stark County, Hartville Village	Ongoing	Goal 1, 2
8091 Stark County, North Canton	Ongoing	Goal 1, 2
8092 Tuscarawas County, Baltic Village	Ongoing	Goal 1, 2
8093 Tuscarawas County, Bolivar Village	Ongoing	Goal 1, 2
9147 Tuscarawas County, Dennison Village	Ongoing	Goal 1, 2
8094 Tuscarawas County, Dover City	Ongoing	Goal 1, 2
8095 Tuscarawas County, Gnadenhutten Village	Ongoing	Goal 1, 2

1. Elements of the Plan	2. According to the Plan, when will implementation of this strategy begin and end?	3. Which Goal will this strategy be used to demonstrate compliance with?
8096 Tuscarawas County, New Philadelphia City	Ongoing	Goal 1, 2
8097 Tuscarawas County, Strasburg Village	Ongoing	Goal 1, 2
8098 Tuscarawas County, Sugarcreek Village	Ongoing	Goal 1, 2
9148 Tuscarawas County, Uhrichsville City	Going	Goal 1, 2
8100 Wayne County, Doylestown Village	Ongoing	Goal 1, 2
8612 Wayne County, Marshallville Village	Ongoing	Goal 1, 2
8101 Wayne County, Orrville City	Ongoing	Goal 1, 2
8102 Wayne County, Rittman City	Ongoing	Goal 1, 2
8103 Wayne County, Wooster City	Ongoing	Goal 1, 2
<b>Curbside Recycling, Subscription</b>		
8105 Stark County, all unincorporated areas of County	Ongoing	Goal 1, 2
8894 Stark County, Canal Fulton	Ongoing	Goal 1, 2
8104 Stark County, Massillon City	Ongoing	Goal 1, 2
<b>Drop-off Recycling, FS, Rural</b>		
8160 Stark County, Marlboro Township	Ongoing	Goal 1, 2
8161 Stark County, Pike Township (Countywide RDF)	Ongoing	Goal 1, 2
8162 Stark County, Pike Township (Fire Station)	Ongoing	Goal 1, 2
8163 Stark County, Pike Township (Township Office)	Ongoing	Goal 1, 2
8164 Stark County, Sandy Township (Administrative Building)	Ongoing	Goal 1, 2
8613 Stark County, Village of Magnolia	Ongoing	Goal 1, 2

1. Elements of the Plan	2. According to the Plan, when will implementation of this strategy begin and end?	3. Which Goal will this strategy be used to demonstrate compliance with?
8166 Stark County, Washington Township	Ongoing	Goal 1, 2
8172 Tuscarawas County, Dover Township (Kimble)	Ongoing	Goal 1, 2
8896 Tuscarawas County, Fairfield Township	Ongoing	Goal 1, 2
8167 Tuscarawas County, Franklin Township	Ongoing	Goal 1, 2
8168 Tuscarawas County, Jefferson Township	Ongoing	Goal 1, 2
8169 Tuscarawas County, Sandy Township	Ongoing	Goal 1, 2
8173 Tuscarawas County, Warwick Township	Ongoing	Goal 1, 2
8170 Tuscarawas County, Washington Township	Ongoing	Goal 1, 2
8171 Tuscarawas County, Wayne Township	Ongoing	Goal 1, 2
8174 Wayne County, Baughman Township	Ongoing	Goal 1, 2
8175 Wayne County, Chester Township	Ongoing	Goal 1, 2
9149 Wayne County, Chippewa Township	Ongoing	Goal 1, 2
8176 Wayne County, Creston Village	Ongoing	Goal 1, 2
8177 Wayne County, Franklin Township	Ongoing	Goal 1, 2
8178 Wayne County, Fredericksburg Village	Ongoing	Goal 1, 2
8179 Wayne County, Paint Township	Ongoing	Goal 1, 2
8180 Wayne County, Plain Township	Ongoing	Goal 1, 2
8181 Wayne County, Shreve Village	Ongoing	Goal 1, 2
8182 Wayne County, Wayne Township (Township Garage)	Ongoing	Goal 1, 2
8184 Wayne County, West Salem Village	Ongoing	Goal 1, 2

1. Elements of the Plan	2. According to the Plan, when will implementation of this strategy begin and end?	3. Which Goal will this strategy be used to demonstrate compliance with?
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<b>Drop-off Recycling, FS, Urban</b>		
8111 Stark County, Alliance Recycling Center	Ongoing	Goal 1, 2
8112 Stark County, Beach City Village	Ongoing	Goal 1, 2
8113 Stark County, Brewster Village	Ongoing	Goal 1, 2
8114 Stark County, Canal Fulton City	Ongoing	Goal 1, 2
8115 Stark County, Canton City (Fishers Foods)	Ongoing	Goal 1, 2
8116 Stark County, Canton City (Kimble Recycling)	Ongoing	Goal 1, 2
8117 Stark County, Canton City (Timken Dueber Avenue)	Ongoing	Goal 1, 2
8118 Stark County, Canton Township	Ongoing	Goal 1, 2
8119 Stark County, Jackson Township (Recycling Station)	Ongoing	Goal 1, 2
8619 Stark County, Lake Township (Hartville Flea Market)	Ongoing	Goal 1, 2
8120 Stark County, Lake Township (Midway Street)	Ongoing	Goal 1, 2
8121 Stark County, Lake Township (Quail Hollow Park)	Ongoing	Goal 1, 2
8122 Stark County, Lawrence Township	Ongoing	Goal 1, 2
8123 Stark County, Lexington Township	Ongoing	Goal 1, 2
8124 Stark County, Louisville City	Ongoing	Goal 1, 2
8126 Stark County, Massillon City (Fisher Foods)	Ongoing	Goal 1, 2
8125 Stark County, Massillon City (Recreation Center)	Ongoing	Goal 1, 2
8128 Stark County, Minerva Village	Ongoing	Goal 1, 2
8897 Stark County, Navarre Village (St. Clement Church)	Ongoing	Goal 1, 2

1. Elements of the Plan	2. According to the Plan, when will implementation of this strategy begin and end?	3. Which Goal will this strategy be used to demonstrate compliance with?
8129 Stark County, Navarre Village (Village Hall)	Ongoing	Goal 1, 2
8616 Stark County, Nimishilen Township (Anthony Petitti Garden)	Ongoing	Goal 1, 2
8130 Stark County, Nimishillen Township (Township Hall)	Ongoing	Goal 1, 2
8131 Stark County, Osnaburg Township (Fire Station)	Ongoing	Goal 1, 2
8133 Stark County, Paris Township (Robertsville)	Ongoing	Goal 1, 2
8132 Stark County, Paris Township (Township Hall)	Ongoing	Goal 1, 2
8135 Stark County, Perry Township (Administration Building)	Ongoing	Goal 1, 2
8134 Stark County, Perry Township (Southway Street)	Ongoing	Goal 1, 2
8136 Stark County, Plain Township (Diamond Park)	Ongoing	Goal 1, 2
8617 Stark County, Plain Township (Glenwood Intermediate School)	Ongoing	Goal 1, 2
8618 Stark County, Plain Township (Oakwood Middle School)	Ongoing	Goal 1, 2
8898 Stark County, Plain Township (Saint Michael Church)	Ongoing	Goal 1, 2
8138 Stark County, Plain Township (Taft Elementary)	Ongoing	Goal 1, 2
8140 Stark County, Tuscarawas Township (Township Office)	Ongoing	Goal 1, 2
8141 Stark County, Wilmot Village	Ongoing	Goal 1, 2
8620 Tuscarawas County, City of Dover (Gale's Recycle It)	Ongoing	Goal 1, 2
8142 Tuscarawas County, Dover City (Parkside Buehlers)	Ongoing	Goal 1, 2
8143 Tuscarawas County, Lawrence Township (Bolivar Giant Eagle)	Ongoing	Goal 1, 2
8144 Tuscarawas County, Mill Township	Ongoing	Goal 1, 2
8621 Tuscarawas County, New Philadelphia City (Buehlers)	Ongoing	Goal 1, 2

1. Elements of the Plan	2. According to the Plan, when will implementation of this strategy begin and end?	3. Which Goal will this strategy be used to demonstrate compliance with?
8146 Tuscarawas County, New Philadelphia City (S&M Recycling)	Ongoing	Goal 1, 2
8148 Tuscarawas County, Oxford Township	Ongoing	Goal 1, 2
8149 Wayne County, Apple Creek Village	Ongoing	Goal 1, 2
8623 Wayne County, City of Orrville	Ongoing	Goal 1, 2
8151 Wayne County, Congress Township	Ongoing	Goal 1, 2
8152 Wayne County, Dalton Village	Ongoing	Goal 1, 2
8153 Wayne County, Kidron	Ongoing	Goal 1, 2
8154 Wayne County, Milton Township	Ongoing	Goal 1, 2
8156 Wayne County, Smithville Village	Ongoing	Goal 1, 2
8158 Wayne County, Wooster (Buehlers)	Ongoing	Goal 1, 2
8622 Wayne County, Wooster (County Building)	Ongoing	Goal 1, 2
8155 Wayne County, Wooster (OARDC)	Ongoing	Goal 1, 2
8157 Wayne County, Wooster (Wayne Justice Center)	Ongoing	Goal 1, 2
8159 Wayne County, Wooster (Wooster College)	Ongoing	Goal 1, 2
8185 Wayne County, Wooster Township (Valley College Grange)	Ongoing	Goal 1, 2
<b>Electronics Collection</b>		
8271 Computer/Electronics Recycling End Use Audit	Ongoing	Goal 5
8228 Electronics Collection Program	Ongoing	Goal 2, 5
<b>Grants/Funding</b>		
8240 Community Development Grant (Ohio EPA) Promotion and Assistance	Ongoing	Goal 2, 3, 4

1. Elements of the Plan	2. According to the Plan, when will implementation of this strategy begin and end?	3. Which Goal will this strategy be used to demonstrate compliance with?
8243 Recycling and Composting Infrastructure Enhancement Grant (for processors)	Ongoing	Goal 1, 2
8245 Recycling Drop-Off Clean-Up/Manning Group Grants	Ongoing	Goal 1, 2
8241 Recycling Makes Sense Grant Program	Ongoing	Goal 2
8238 Recycling Market Grant (Ohio EPA) Promotion and Assistance	Ongoing	Goal 7
9144 Recycling Program Start-Up Grants (for political subdivisions)	Ongoing	Goal 1, 2
8246 Sheriff Department Grants	Ongoing	None
<b>Health Dept. Funding/Open Dumps</b>		
8247 Health Dept Grants to include solid waste inspection, enforcement, and well monitoring	Ongoing	None
<b>Household Hazardous Waste</b>		
8269 HHW Management Outreach Program - focus on education, with potential for collection event if feasible.	Ongoing	Goal 2, 5
9145 Pharmaceutical Collection Sites	Ongoing	Goal 2, 5
<b>Industrial Recycling and Reduction</b>		
8255 Waste Audit Manual	Ongoing	Goal 3, 4
<b>Lead-Acid Battery Programs</b>		
8229 Lead-Acid Battery Program - Promote existing in-district processors	Ongoing	Goal 2, 5
<b>Other Programs</b>		
8230 Appliance Collection Program - Promote use of in-district processors and scrap yards.	Ongoing	Goal 2
8261 Audit Committee	Ongoing	None
8106 Curbside Expansion Efforts - District will work to expand non-subscription curbside programs	Ongoing	Goal 1, 2
8264 Curbside program re-start procedure	Ongoing	Goal 1, 2
8262 Data Collection and Database of Recycling Processors	Ongoing	Goal 8

1. Elements of the Plan	2. According to the Plan, when will implementation of this strategy begin and end?	3. Which Goal will this strategy be used to demonstrate compliance with?
8263 Disaster Debris Management	Ongoing	None
8224 Food Waste Management Program	Ongoing	Goal 2
8107 PAYT Promotion Efforts - The District will continue to work with targeted political subdivisions that offer curbside recycling but do not have PAYT to promote establishment of PAYT programs.	Ongoing	Goal 1,2
<b>Other Residential/Commercial Recycling</b>		
8235 School Recycling Program. The program will continue and the District will evaluate whether or not the program can be expanded to accommodate additional schools	Ongoing	Goal 2
8233 Stark County Government Building Recycling	Ongoing	Goal 2
<b>Residential Sector Education and Awareness</b>		
8248 Education and Awareness Program - Includes speakers, presentations, advertisements, and other educational activities	Ongoing	Goal 3, Goal 4
8251 Recycling and Reuse Guide	Ongoing	Goal 3,4
8257 Waste Reduction Report Card	Ongoing	Goal 3, 4
8256 Web Site	Ongoing	Goal 3, 4
<b>Scrap Tire Programs</b>		
8226 Scrap Tire Program - Permanent sites and outreach efforts	Ongoing	Goal 5
<b>Yard Waste Programs</b>		
8222 Drop-Off Collection Sites - District will offer at least one drop-off site in each county.	Ongoing	Goal 1, 2
9146 Yard Waste Management Education and Outreach	Ongoing	Goal 2