



**Mike DeWine**, Governor  
**Jon Husted**, Lt. Governor  
**Laurie A. Stevenson**, Director

March 12, 2021

City of Toledo  
2411 Albion Road  
Toledo, Ohio 43606

**Re: Hoffman Sanitary Landfill  
Permit - Long Term  
Draft for Public Comment  
Municipal Solid Waste Landfills  
Lucas County  
MSWL018751**

**Subject: Hoffman Sanitation Landfill, Lucas County  
Draft Permit to Install (PTI) Number: 1271144**

To whom it may concern:

The application for a PTI with accompanying plans and specifications for the above referenced facility has been reviewed by the staff of the Ohio EPA. It is the recommendation of the staff that the director issue a PTI since your proposal appears to comply with applicable Ohio solid waste rules.

Therefore, enclosed please find a PTI which is being issued to you today in draft form pursuant to Ohio Revised Code Chapter 3734 and the rules adopted thereunder.

A public notice concerning the issuance of this draft PTI will appear in the following newspaper: Toledo Blade. Ohio EPA will be holding a virtual public meeting on the draft permit acceptance on Monday, April 26, 2021 at 6 PM. The meeting will be held exclusively online. During the virtual meeting, the public can submit written comments that will be read into the record by the meeting host.

Registration for the virtual meeting may be accessed through Ohio EPA's website at:  
<http://epa.ohio.gov/virtual>.

Written comments will be accepted through May 10, 2021. Comments submitted can be emailed to [epa.dmwmcomments@epa.ohio.gov](mailto:epa.dmwmcomments@epa.ohio.gov) or mailed to Ohio EPA DMWM, P.O. Box 1049, Columbus, Ohio 43216-1049, Attention Brian Dearth. This authorization is subject to all rules, regulations, and specified conditions and can be viewed here: <https://bit.ly/2Tt4xv7>.

Following the close of the public comment period, the Director may issue a final Permit to Install upon such terms and conditions as he finds necessary to ensure that the operation of your facility is in accordance with Ohio's solid waste rules.

Please be advised that the detailed plans which you had submitted with your application will be transmitted with the issuance of the final permit. If you have any questions concerning this draft PTI, please contact the Ohio EPA Central Office at the above address and telephone number.

Sincerely,

*Jeri Main*

Jeri Main  
Processing Unit  
Division of Materials and Waste Management

Enclosure

ec: Jessica Hirashima, DMWM, CO  
Jeremy Carroll, DMWM, CO  
Mike Reiser, DMWM, NWDO  
Habib Kaake, DMWM, NWDO  
Heather Lauer, PIC

# **OHIO ENVIRONMENTAL PROTECTION AGENCY**

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## **PERMIT TO INSTALL**

Application Number: 1271144  
Application Received: December 14, 2018  
Permit Fee: \$68,756.93  
Permit Fee Balance: \$68,356.93

Applicant: City of Toledo-Hoffman Road Landfill  
Address: 2411 Albion Road  
Toledo, Ohio 43606

Facility: Hoffman Road Sanitary Landfill  
Address: 3962 Hoffman Road  
Toledo, Ohio 43611

Location: Lucas County, Washington Township

Permit: Vertical Expansion

Issuance Date:

Effective Date:

The above-named entity is hereby issued a permit-to-install (permit) for the above-described source pursuant to Ohio Administrative Code (OAC) Rule 3745-27-02. Issuance of this permit does not constitute expressed or implied approval or agreement that, if constructed and/or modified in accordance with the plans, specifications, and/or information accompanying the permit application, the above-described source of environmental pollutants will operate in compliance with applicable state and federal laws, rules, and regulations, and does not constitute expressed or implied assurances that, if constructed and/or modified in accordance with those plans, specifications, and/or information accompanying the permit application, the above-described source of environmental pollutants will be granted the necessary operating permits and/or licenses. This permit is issued subject to the attached conditions which are hereby incorporated and made a part hereof.

Ohio Environmental Protection Agency

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Laurie A. Stevenson, Director

## **PERMIT SUMMARY**

This permit (PTI Number 1271144) authorizes the vertical expansion of the approved limits of waste placement at Hoffman Road Landfill (Facility), an existing municipal solid waste landfill located at 3962 Hoffman Road, Toledo, Ohio in Lucas County. The City of Toledo is the PTI applicant and the owner and operator of the Facility.

Specifically, the permit authorizes a vertical expansion of the existing landfill. It will consist of approximately 6,875,693 cubic yards of airspace on approximately 102.4 acres. With this vertical expansion the facility will operate for approximately 83.5 years at the average gate waste receipt of 611 tons/day or 27.9 years at the authorized maximum daily waste receipt (AMDWR) of 1500 tons.

The vertical expansion will incorporate into its construction such features as a composite (recompacted clay/geosynthetic membrane) liner system, a leachate collection and management system, a surface water management system, a ground water monitoring system, an explosive gas extraction and monitoring system, a composite final cap system, and 30 years of post-closure care and financial assurance for closure and post-closure care.

Leachate is currently collected by the existing separatory liner/leachate collection system and the previously constructed bottom liner system which directs leachate to the sumps. The leachate is then pumped through a force main line to the City of Toledo wastewater treatment plant.

An active gas extraction system exists for the Facility that is designed to draw landfill gas from the extraction wells. The gas is currently being incinerated on site.

This summary is provided solely for informational purposes and does not constitute a part of, or otherwise affect, the attached permit.

## **PERMIT CONDITIONS**

1. The Director of the Ohio Environmental Protection Agency (Director), or an authorized representative, may enter upon the premises of the above-named applicant (permittee) at any reasonable time during construction and operation for the purpose of making inspections, conducting tests, or examining records or reports pertaining to the construction, modification, or installation of the above-described source of environmental pollutants (municipal solid waste disposal facility).

2. The Facility shall be constructed in strict accordance with the plans, specifications, and information submitted to the Ohio Environmental Protection Agency (Ohio EPA) which constitute this permit. There shall be no deviation from the approved permit or permit conditions without the express, written approval of Ohio EPA. Any deviation from the approved permit or the permit conditions may lead to such sanctions and penalties as provided under Ohio law. Approval of these plans does not constitute an assurance that the Facility will operate in compliance with all Ohio laws and regulations. Additional landfill components shall be installed upon orders of Ohio EPA if the Facility is inadequate or cannot meet applicable standards.
3. Issuance of this permit does not relieve the permittee of the duty to comply with all applicable federal, state, and local laws, ordinances, and regulations.
4. This permit shall apply only to the Facility shown on the plans, specifications, and information submitted as part of PTI Number 1271144, received December 14, 2018, with subsequent revisions through January 7, 2021.
5. This permit may be modified, or alternatively revoked and reissued by the Director, to comply with any revisions to OAC Chapter 3745-27 applicable to this municipal solid waste disposal facility.
6. The permittee shall provide for the proper maintenance and operation of the Facility in accordance with the provisions of OAC Chapter 3745-27.
7. Nothing in this permit shall be construed to authorize any waiver from the requirements of any applicable federal or state laws or regulations except as specified herein. This permit shall not be interpreted to release the permittee from responsibility under Ohio Revised Code (ORC) Chapters 3704, 3714, 3734, or 6111; under the Federal Clean Water Act, the Resource Conservation and Recovery Act, or the Comprehensive Environmental Response, Compensation, and Liability Act; or from other applicable requirements for remedying conditions resulting from any release of contaminants to the environment.
8. This permit does not authorize the acceptance of any hazardous or infectious wastes, except those excluded from hazardous waste or infectious waste regulation by ORC Chapter 3734.
9. This permit does not authorize the acceptance of any asbestos or asbestos-containing waste material that is subject to the provisions of NESHAP, 40 CFR Part 61, Subpart M. No such asbestos or asbestos-containing waste material may be accepted without first obtaining the necessary permits from Ohio EPA.



10. Not later than seven (7) days prior to starting any construction authorized under this permit, the permittee shall submit to Ohio EPA, Division of Materials and Waste Management (DMWM), Northwest District Office (NWDO) and Lucas County Health Department written notification of the anticipated construction start date so that construction of the Facility can be routinely inspected by Ohio EPA, DMWM, NWDO and Lucas County Health Department.
11. The permittee shall perform the following activities during construction and operation of the Facility in accordance with the cited provisions of OAC Chapter 3745-27 as follows:
  - a. The pre-construction tests required by OAC Rule 3745-27-08(D) shall be performed and the test results submitted to Ohio EPA, DMWM, NWDO not later than seven (7) days prior to the intended use of the materials in construction.
  - b. The pre-construction interface tests required by OAC Rule 3745-27-08(G) shall be performed and the test results submitted to Ohio EPA, DMWM, NWDO not later than seven (7) days prior to the use of each geosynthetic material authorized by this permit.
  - c. The construction certification report required by OAC Rule 3745-27-08(H) shall be submitted to Ohio EPA, DMWM, NWDO and Lucas County Health Department not later than forty-five (45) days prior to the anticipated date of waste receipt in any newly constructed areas. Pursuant to OAC Rule 3745-27-19(C)(1), the permittee shall not accept waste in a phase until Ohio EPA, DMWM, NWDO provides written concurrence of the construction certification report for that phase.
12. The permittee shall provide for the following inspections and facility maintenance:
  - a. The permittee shall provide for daily inspection of the Facility and completion of the Municipal Solid Waste Landfill Daily Log of Operations, Form 3. Written results of the inspections, including any corrective actions taken, shall be made available to Ohio EPA, DMWM, NWDO and/or Lucas County Health Department upon request.
  - b. Surface water control structures, including sedimentation ponds, sedimentation pond discharge structures, pipes, ditches, and culverts, shall be inspected at least weekly for erosion, clogging, or failure and prompt corrective action shall be taken if necessary. Written results of the

inspections, including a discussion of any corrective actions taken, any water quality samples taken, and the date and weather conditions, shall be recorded on the Municipal Solid Waste Landfill Daily Log of Operations, Form 4. The information shall be maintained on site and submitted to Ohio EPA, DMWM, NWDO and/or Lucas County Health Department, upon request.

- c. A sediment survey for each sedimentation pond documenting the sediment accumulation and the elevation of the base of each pond shall be completed on a yearly basis, and the results from the survey shall be submitted to Ohio EPA, DMWM, NWDO not later than April 1 with the annual operation report.
  - d. To ensure proper operation of the sedimentation pond(s), the pond(s) shall be cleaned out as necessary when the volume of the settled particles necessitates cleaning based on inspection results or to maintain the storage volume required by OAC Rule 3745-27-08(D)(3). The north, southeast and southwest sedimentation basins shall be cleaned when sediment reaches elevations 1 foot above the base elevation or 571.0 ft, 571.1 ft, and 574.1 ft, respectively, based on the design calculations provided in the permit application.
- 13. Construction certification reports for any constructed or repaired engineered component of the Facility shall be submitted to Ohio EPA, DMWM, NWDO, not later than April 1 of the year immediately following the construction or repair, unless otherwise extended by Ohio EPA.
  - 14. The permittee shall construct and fill the landfill in accordance with the 6-series drawings submitted as part of the PTI application and shall commence construction of the final cap system in accordance with the 6-series drawings, regardless of whether or not the entire phase has reached final elevations.
  - 15. Ohio EPA, DMWM, NWDO, shall be notified not later than 2 days prior to any soil sampling or scheduled repair at the site and not later than 24 hours after completing any emergency repair to an existing engineered component. This condition shall not apply to routine landfill maintenance.
  - 16. The permittee shall not store leachate in the landfill without written authorization from the Director as specified in OAC Rule 3745-27-19(K)(4). The permittee shall be viewed to be storing leachate if the leachate accumulates to an elevation above the design standard (a maximum of one foot of head above the top elevation of the sump) and the sump pump is not running.

17. The Facility's authorized maximum daily waste receipt (AMDWR) is established to be 1,500 tons.
18. The permittee shall execute and fund a financial assurance instrument or increase the amount listed on the existing financial assurance instrument in accordance with OAC Rules 3745-27-15, 3745-27-16, and 3745-27-17 for the current cost estimates of the Facility, including the costs for the newly authorized disposal area. Funding shall be completed prior to waste acceptance in any disposal area newly authorized by this permit to install.
19. The permittee shall comply with the requirements of all previously issued authorizing documents for the Facility, except, to the extent that this permit specifies requirements different from, or in addition to, the requirements of those previously issued authorizing documents, the permittee shall comply with this permit. This permit, and the conditions herein, shall take precedence over any conflicting requirements.

**END OF PERMIT CONDITIONS**