

John R. Kasich, Governor Mary Taylor, Lt. Governor Craig W. Butler, Director

JUNE 26, 2017

Mr. Jim Adams Port Clinton Landfill 530 North Camp Road Port Clinton, Ohio 43452 Re: Port Clinton Landfill Inc Director's Authorization Approval Municipal Solid Waste Landfills Ottawa County MSWL018780

> Port Clinton Landfill Inc Non-Permit Related Exemptions Approval Municipal Solid Waste Landfills Ottawa County MSWL018780

> > Ohio EPA JUN 26 '17 Entered Directors Journal

# Subject: Port Clinton Landfill Inc, Ottawa County Alternative Daily Cover Material Approval Ohio Administrative Code (OAC) Rule 3745-27-03(B) Exemptions

Dear Mr. Adams:

On September 29, 2015, the Ohio Environmental Protection Agency (Ohio EPA), Division of Materials and Waste Management (DMWM), received a request for authorization to use residuals from the Mississippi Lime Plant located in Huron, Ohio (Lime Residuals), and Lime Residuals mixed with on-site soil, as alternative daily cover (ADC) material at Port Clinton Landfill Inc (Facility) in Ottawa County. The Facility is an active municipal solid waste landfill owned by Republic Services. The request was submitted in accordance with Ohio Administrative Code (OAC) Rule 3745-27-19(F)(3). On January 18, 2017, Ohio EPA authorized Republic Services to use Lime Residuals and Lime residuals mixed with on-site soil as ADC material at the Facility for a 180-day trial period. By letter dated May 4, 2017, Republic Services requested permanent approval of Lime Residuals and Lime Residuals mixed with on-site soil as ADC material at the Facility.

OAC Rule 3745-27-19(F)(3)(a) states: "The director may approve solid waste to be used as alternative material for daily cover if the owner or operator can demonstrate to the satisfaction of the director that the solid waste material proposed for use can provide protection comparable to six inches of soil and is protective of human health and the

Port Clinton Landfill Page 2 of 5

environment. The owner or operator must obtain written approval to use solid waste for alternative daily cover prior to utilizing the solid waste."

Ohio EPA has reviewed the information contained in the request and has determined that Lime Residuals and Lime Residuals mixed with on-site soil have the potential to provide protection comparable to six (6) inches of soil as required by OAC Rule 3745-27-19(F). Therefore, pursuant to OAC Rule 3745-27-19(F)(3)(a), I hereby authorize Republic Services to use Lime Residuals and Lime Residuals mixed with on-site soils as ADC material at the Facility.

As part of this approval, Republic Services is subject to the following conditions:

# CONDITIONS

- 1. This approval is limited to the use of only Lime Residuals and Lime Residuals mixed with on-site soil at the Facility. No other ADC material may be used at the Facility without prior authorization from Ohio EPA.
- 2. Republic Services shall place a 6 to 12-inch-thick layer of Lime Residuals or Lime Residuals mixed with on-site soils over exposed waste materials by the end of each working day, or more frequently if necessary, to control fire hazards, blowing litter, odors, dust, insects, birds, rodents, or other vectors. Lime Residuals or Lime Residuals mixed with on-site soils shall be applied such that all waste materials are completely covered. Prior to placing the next layer of waste, Lime Residuals or Lime Residuals mixed with on-site soils shall be removed or otherwise prepared as necessary so as not to impede the flow of leachate to the leachate management system.
- 3. If inclement weather conditions render the placement or use of Lime Residuals or Lime Residuals mixed with on-site soils ineffective or otherwise unsatisfactory, Republic Services shall temporarily revert to using conventional soil cover in accordance with OAC Rule 3745-27-19(F) until such conditions cease to exist. Under such circumstances, Republic Services may apply another ADC material that has been approved for use at the Facility, provided that the ADC material is able to perform effectively under the inclement conditions.
- 4. If Republic Services determines Lime Residuals or Lime Residuals mixed with onsite soils are ineffective or otherwise unsatisfactory under normal operating conditions, Republic Services shall immediately revert to using conventional soil cover in accordance with OAC Rule 3745-27-19(F). Under such circumstances, Republic Services may apply another ADC material that has been approved for use at the Facility. Republic Services shall verbally notify Ohio EPA, DMWM, NWDO of this action by the end of the next working day and shall submit written notification to Ohio EPA, DMWM, NWDO within fourteen (14) calendar days. This notification is not necessary if use of Lime Residuals or Lime Residuals mixed with on-site soils ceases only on a temporary basis in accordance with Condition Number 3.

Port Clinton Landfill Page 3 of 5

- 5. If Ohio EPA determines that the use of Lime Residuals or Lime Residuals mixed with on-site soils is ineffective or otherwise unsatisfactory under normal operating conditions, then permission to use Lime Residuals or Lime Residuals mixed with on-site soils as ADC material may be revoked upon written notification from the Director of Ohio EPA (Director). Immediately upon such revocation, Republic Services shall cease using Lime Residuals or Lime Residuals mixed with on-site soils as ADC material at the Facility and shall revert to using conventional soil cover in accordance with OAC Rule 3745-27-19(F). Under such circumstances, Republic Services may apply another ADC material that has been approved for use at the Facility.
- 6. Lime Residuals or Lime Residuals mixed with on-site soils shall not be used as intermediate or final cover at the Facility.
- 7. Republic Services shall promptly reapply Lime Residuals or Lime Residuals mixed with on-site soils if waste becomes exposed.
- 8. The use and location of Lime Residuals or Lime Residuals mixed with on-site soils shall be documented in the required Municipal Solid Waste Landfill Daily Log of Operations, Form 3 on each day it is used as ADC material.
- 9. Republic Services shall utilize the Lime Residuals or Lime Residuals mixed with onsite soils as ADC material consistent with the September 29, 2015, letter titled "Alternative Daily Cover Request."
- 10. The amount of Lime Residuals stockpiled onsite shall not exceed the amount the owner/operator anticipates using in a 180-day period.
- 11. Nothing in this letter shall be construed to authorize any waiver from the requirements of any other applicable federal or state laws or regulations unless specified herein. This letter shall not be interpreted to release Erie County from responsibility under ORC Chapters 3704, 3714, 3734, or 6111; under the Federal Clean Water Act, the Resource Conservation and Recovery Act, or the Comprehensive Environmental Response, Compensation, and Liability Act; or from other applicable requirements for remedying conditions resulting from any release of contaminants to the environment.

# **END OF CONDITIONS**

# **EXEMPTIONS**

Pursuant to ORC Section 3734.02(G) and OAC Rule 3745-27-03(B), the director may, by order, exempt any person generating, collecting, storing, treating, disposing of, or transporting solid wastes, or processing solid wastes that consist of scrap tires, in such quantities or under such circumstances that, in the determination of the director, are unlikely to adversely affect the public health or safety or the environment, from any

Port Clinton Landfill Page 4 of 5

requirements to obtain a registration certificate or license or comply with other requirements of ORC Chapter 3734.

# EXEMPTION FROM OAC RULE 3745-27-19(E)(7)(e)

Republic Services has requested an exemption from OAC Rule 3745-27-19(E)(7)(e), which requires that all waste admitted to the sanitary landfill facility is deposited at the working face, spread in layers not more than two feet thick, and compacted to the smallest practical volume.

As part of the activities approved through this authorization, Republic Services proposes to stockpile Lime Residuals near the working face or within the constructed portion of the landfill in an area convenient to the current and/or planned working face location(s).

Ohio EPA has reviewed the request and concluded that allowing Republic Services to stockpile Lime Residuals in the landfill adjacent to the working face and/or or within the constructed portion of the landfill in an area convenient to the current and/or planned working face location(s) is unlikely to adversely affect public health or safety or the environment. Therefore, pursuant to ORC Section 3734.02(G) and OAC Rule 3745-27-03(B), Republic Services is hereby exempted from the requirement of OAC Rule 3745-27-19(E)(7)(e) as it applies to the deposition of Lime Residuals admitted to the facility at the working face, provided that Republic Services complies with all conditions of this authorization. This exemption shall remain in effect throughout the effective period of this authorization unless otherwise revoked.

# EXEMPTION FROM ORC SECTIONS 3734.57(A), 3734.57(B), and 3734.573

Republic Services has requested an exemption from the state solid waste disposal fee, the Ottawa, Sandusky, Seneca Joint Solid Waste Management District (OSS SWMD) disposal fee, and the Erie County Solid Waste Management District (Erie County SWMD) generation fee that may otherwise be applicable to the disposal of Lime Residuals in the Facility. ORC Section 3734.57(A) requires that a state solid waste disposal fee be collected and remitted for the acceptance and disposal of solid waste at a licensed and permitted solid waste disposal facility. ORC Section 3734.57(B) requires that any applicable solid waste management district disposal fee be collected and remitted for the acceptance at a licensed and permitted solid waste management district disposal fee be collected and remitted for the acceptance and disposal of solid waste at a licensed and permitted solid waste management district generation fee be collected and remitted for the acceptance and disposal of solid waste at a licensed and permitted solid waste management district generation fee be collected and remitted for the acceptance and disposal of solid waste at a licensed and permitted solid waste management district generation fee be collected and remitted for the acceptance and disposal of solid waste at a licensed and permitted solid waste disposal facility if that waste was generated within a district that has a generation fee.

As part of the activities approved through this authorization, Republic Services proposes to exclude Lime Residuals used as ADC material from the applicable fees to be collected and remitted under ORC Section 3734.57(A), ORC Section 3734.57(B), and ORC Section 3734.573.

Port Clinton Landfill Page 5 of 5

Ohio EPA has reviewed the request and concluded that exempting Republic Services from the requirement to collect and remit the fees under ORC Section 3734.57(A), ORC Section 3734.57(B), and ORC Section 3734.573 for Lime Residuals used as ADC material is unlikely to adversely affect public health or safety or the environment. Therefore, pursuant to ORC Section 3734.02(G) and OAC Rule 3745-27-03(B), Republic Services is hereby exempted from the requirements of ORC Section 3734.57(A), ORC Section 3734.57(B), and ORC Section 3734.57(B), and ORC Section 3734.573 as they apply to Lime Residuals used for ADC material at the Facility, provided that Republic Services complies with all conditions of this authorization. This exemption shall remain in effect throughout the effective period of this authorization unless otherwise revoked.

### END OF EXEMPTION

You are hereby notified that this action of the Director is final and may be appealed to the Environmental Review Appeals Commission pursuant to Ohio Revised Code Section 3745.04. The appeal must be in writing and set forth the action complained of and the grounds upon which the appeal is based. The appeal must be filed with the Commission within thirty (30) days after notice of the Director's action. The appeal must be accompanied by a filing fee of \$70.00, made payable to "Treasurer, State of Ohio." The Commission, in its discretion, may reduce the fee if by affidavit it is demonstrated that payment of the full amount of the fee would cause extreme hardship. Notice of the filing of the appeal shall be filed with the Director within three (3) days of filing with the Commission. Ohio EPA requests that a copy of the appeal be served upon the Ohio Attorney General's Office, Environmental Enforcement Section. An appeal may be filed with the Environmental Review Appeals Commission at the following address:

Environmental Review Appeals Commission 30 East Broad Street, 4<sup>th</sup> Floor Columbus, Ohio 43215

If you have any questions regarding this authorization, please contact Susan Hardy of Ohio EPA, NWDO at (419) 373-3043.

Sincerely,

Craig W. Butler Director

cc: James Adams, Republic Services Erie Township Trustees Tim Wasserman, OSS SWMD Scott Hester, Ohio EPA, CO Mike Reiser, Ohio EPA, NWDO Habib Kaake, Ohio EPA, NWDO